Toward the Competitiveness of Construction Industry

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Outline

- 1. Introduction
- 2. Challenges of construction industry
- 3. Direction of development
- 4. Closing remarks The importance of knowledge and innovation

Introduction

- 1. Construction sector plays an important role in Indonesian economic development:
 - contributes significantly to GNP;
 - supports other sectors development;
 - represents nation's social, economic, & cultural pillar.

2. Infrastructure fund (2013):

- 4-5% GNP; IDR 350-450 T;
- 3 main ministries: Publ. Works, Transp., & Energy;
- Government 70% (APBN, APBD, BUMN, Loan, PPP); private 30%;
- to have an economic grow of 7-8%/year, it requires 6% GNP investment; equivalent to 600 T rupiah.

- 4. Construction sector is now in a discouraging condition:
 - limited infrastructure → investment & development obstacle;
 - low productivity & quality; damaged roads, construction & building failures;
 - high rate of construction accidents;
 - low actors' competitiveness (human resources, business entities, & sector).
- 5. Need to identify challenges & development direction.

Table 1: Construction Sector Contribution, GNP/capita, & Total of Manpower (2013)

Region	GNP		GNP/Capita	Construction Sector		Man Power	
	(T Rp)	Growth (%)	(US\$)	Contribution(%)	Growth (%)	(million)	Construction Sector (%)
National	9.084,0	5,8	3.500	9,99	6,6	120,20	5,2

Source: BPS, 2013



Challenges of Construction Industry

- Construction is a very fragmented industry; at least in 6 dimensions:
 - a. In construction process: from materials to built infrastructure; manufacture → distributor → supplier → sub-contractor specialist → general contractor.
 - b. In project coordination: owner, consultant, contractor.
 - c. In project life cycle; from needs to demolition; idea → conceptual plan → Pre-FS → FS → basic design → EIA → DED → procurement → construction → supervision → operation → maintenance → rehabilitation → demolition.
 - d. In project delivery system: DBB, EPC, DB, Performance based contract; PPP.
 - e. In sector responsibility: Ministry of Public Works; Ministry of Transportation; Ministry of Housing; Ministry of Telecommunication; Ministry of Energy; Electricity, etc.
 - f. In regional authority: national, provincial, regency, city.

- In consequence, there is always delay, idle, and waste, making construction industry less competitive; planning & coordinating are very important; the basics of project management.
- 3. Not as in manufacturing industry, work accomplishment in construction industry depends more on talented and skilled manpower.
- 4. Resources are always limited; challenges become more constraining; should build not only an economic infrastructure, but a sustainable infrastructure in a finest built environment; triple bottom lines principles.
- 5. Making competition harder and harder.
- 6. Construction industry should become more and more competitive.

Direction of Development (1/4)

- 1. The future of competitiveness; creating values for money (VfM); developing sustainable infrastructure:
 - would not only depend on productivity & efficiency, because physical resources are always limited;
 - but much more on creativity & innovation, based on knowledge which is without limit.



2. Keywords of creativity & innovation: open mind, trustworthy, collaboration, multi-disciplinary knowledge.

- 3. Four types of relationship:
 - a. Counter productive (lose-lose);
 - b. Competitive (win- lose) transactional;
 - c. Co-operative (win-win) preferred;
 - d. Collaborative (win-win) strategic.
- 4. We should move from win-lose to win-win; to have internal collaboration, while participating in external competition.
- 5. Strategies:
 - a. Adopt lean concept (T, F, V):
 - enhance flow smoothness; supporting activities;
 - improve transformation;
 - create values.
 - b. Improve supply chain management (SCM).
 - c. Develop integrated value chain; JO; JV; partnership;
 - d. Promote alternative project delivery (DBB, EPC, DB, PBC, PPP, etc).



Direction of Development (2/4)





Direction of Development (3/4)

Promoting Alternative Project Delivery (APD)



Note:

Promote Construction Management (CM), Design Build (DB), Performance Based Contract (PBC) project delivery; Way of facilitating the growth of specialized contractors.



Direction of Development (4/4)

PPP Development in Public Procurement

What & why:

- 1. Definition: Public & private co-operation <u>in infrastructure financing</u> in order <u>to attain more efficient funding</u> (Delmon, 2009).
- 2. PPP is one of public procurement alternatives.
- 3. Our permanent challenge is how to provide <u>better public service</u>, through <u>better quality, cost, delivery, and sustainability</u>.

 $PPP \rightarrow Public service provision \rightarrow economic development$



PPP Development in Public Procurement

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- 2. Challenge: how to provide <u>better</u> <u>public service</u>, through <u>better</u> <u>quality, cost, delivery, and</u> <u>sustainability</u>.
 - $\begin{array}{c} \mathsf{PPP} \rightarrow \mathsf{Public \ service \ provision} \rightarrow \\ & \mathsf{economic \ development} \end{array}$



Traditional Public Procurement

Source: Price Water House Coopers (2003)

PPP Public Procurement



Full Range of Public Procurement Options (KPMG, KLegal)



Scope of Infrastructure in PPP

- 1. Indonesia (Presidential regulation PP 67, 2005 on PPP more economic development dimension):
 - a. Toll and bridge roads;
 - b. Transportation;
 - c. Irrigation;
 - d. Drinking water;
 - e. Waste water;
 - f. ICT;

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- g. Electricity;
- h. Oil & gas.
- 2. Other infrastructures:
 - a. School;
 - b. Hospital.





Reason for PPP

Basically to increase VfM; better public service:

- a. ADB (2008):
 - improving <u>public services</u> by attracting private sector participation;
 - improving the <u>efficiency and effective of public resources</u>;
 - <u>restructuring public sector</u>; reallocation roles, incentives, & accountability.
- b. European Commission's Division of Regional Policy (2003):
 - providing added values for users;
 - providing alternative management patterns.
- c. World Bank (2011):
 - a way of <u>introducing private sector technology and innovation</u> in providing better public services through improved operational efficiency;
 - incentivizing the private sector to deliver projects on time and within budgets;
 - imposing budgetary certainty by setting present and the future costs of infrastructure projects over time;
 - <u>supplementing limited public sector capacities</u> to meet the growing demand for infrastructure development;
 - <u>extracting long-term value-for-money</u> through appropriate risk transfer to the private sector over the life of the project from design/ construction to operation/maintenance.



PPP - Global Development

1. UK: probably the most advanced in PPP; since 1992; in 2004, > 500 agreed PPPs, accounted for <u>12% of</u> all public sector expenditure:

Construction Projects	Previous experience	PPP experience
Cost to the public sector exceeds price agreed at contract	73%	22%
Delivered late to public sector	70%	24%

Table: Savings from PPP

Source: NAO (2003)

- 2 <u>Other countries with PPP programs</u>: Australia, Canada, Chile, Czech Republic, Finland, Germany, Greece, Hungary, Ireland, Italy, Japan, Korea, the Netherlands, Portugal, Spain, and Singapore.
- 3 South Australian Case:

South Australia's infrastructure is ageing & in need of modernization after more than 2 decades under investment. The need of substantial new infrastructure investment is pressing, but resource available through state budget are limited and <u>borrowing is unfashionable</u>. South Australia has therefore decided that future prosperity of the region will depend on a substantial increase in PPP. Over the next 5-10 years.

- 4. <u>70 countries are developing their owned PPP programs</u> (International Financial Services, London).
- 5. Intensive support for PPP through varies initiatives: EU Growth Initiative, WB, & ADB.

PPP – Strategic Issues

- PPP involves detailed <u>sector knowledge</u> (transportation, education, health, etc.) as well as knowledge of <u>financing</u>, risk, legislations, and <u>developing innovative ways</u> to provide and deliver <u>public services</u>.
- 2. High bidding costs:
 - a. The <u>complexity of the process</u>; <u>expensive</u> <u>procurement method</u>, both for the provider; in particular those who fail to win the project and the public sector body.
 - b. The Adam Smith Institute (1996):
 - PPP tendering costs <u>are far greater</u> than the average tender costs;
 - The tendering costs <u>are likely to be under-</u> <u>estimated</u>, since many of the consortia (SPV) reveal only the cost of achieving preferred bidder status. The full costs (incl. contract negotiations) are perhaps 1% more;

- <u>No economies of scale</u> with PPP tendering; tendency for costs to increase as a percentage of the total.
- 3. Refinancing & finance charges:
 - Refinancing is an established technique whereby improved financial terms can be obtained if risks have been demonstrated to be successfully managed;
 - <u>The costs of finance</u>: although it is more expensive for the private sector to borrow money; the greater expertise of private sector management & risk management compensates this additional charge (VfM).
- 4. The <u>impact of the introduction of directives</u> for public procurement with the following objectives:
 - a. Modernization in order to take account of <u>new</u> <u>technologies</u> & <u>changes in the economic environment</u>.
 - b. <u>Simplification</u> to make procedures more understandable.
 - c. <u>Flexibility</u> in order to meet the needs of public purchasers and economic operators.

PPP – Indonesian Case (1/2)

- 1. Most parties consider infrastructure <u>as an economic development boosting factor</u>, instead of focusing <u>on public service improvement</u>: focus on macro-economic policy, to reach a 6.5-7%/year economic growth, a 5-6% GNP/year infrastructure investment is required.
- 2. PPP pattern development is part of infrastructure construction <u>acceleration policy to increase</u> <u>economic competitiveness</u>, stated in:
 - the National Long-term Development Plan (RPJP) 2005-2025;
 - the National Mid-term Development Plan (RPJM) 2015-2019;
- 3. PPP is also considered as a solution to solve government fiscal limitation in:
 - responding increasing demands on various infrastructure facilities to support economic investment and development;
 - facing increasing pressure on state budget (APBN) to rehabilitate, operate, and maintain existing facilities;
 - improving infrastructure service with compliance to the minimum service standard to guarantee public welfare and quality of life.



PPP – Indonesian Case (2/2)

- 4. Definition of PPP:
 - a. <u>Provision of infrastructure</u> through the cooperation agreement or <u>concession</u> between <u>Government and Business Entity</u> (Presidential Regulation No. 67/2005 Jo Perpres 13/2010 Jo Perpres 56/2011).
 - b. <u>A form of business co-operation</u> between the Government and business entity in the provision of infrastructure (Bappenas).
- 5. Sector optimization has not been realized; only short term consideration i.e. to build more and more, quantity of built infrastructure is not yet sufficient; even physical scientific master planning is not considered.
- 6. However, <u>PPP system is in development</u>; *legal infrastructure* and *institutional frame work* has been set up in stages; <u>practices in developed countries serve as benchmark</u>.
- 7. <u>PPP Leadership and coordination between institution</u> are still weak.
- 8. <u>Private initiative and politics in PPP are very high</u>; this is positive provided that government is strong enough in regulating and controlling.





Closing Remarks – The Importance of Knowledge & Innovation(1/2)

- To conclude, we're getting back to Karl R. Popper's

 an Austrian British science philosopher great work: 'Conjectures & Refutations: The Growth of Scientific Knowledge', 1962.
- 2. The future: Projection vs Conjecture:
 - a. Future developments would be very dynamic, changes could occur radically.
 - *b. Linear projection* is no longer sufficient; we have to understand *conjecture & refutation*.
- 3. All problems seeks solutions that create new problems; if we continue reacting the same way linearly, we miss the luxury of exploring the new challenges and solutions (J.L. Fernandez-Solis, 2009).

- 4. Conjecture is an idea which is consistent with data, but not yet proven:
 - construction industry: fragmented, benefits from manufacturing concept; *transformation, flow,* & *values* (*T, F, V*); *supply chain, integrated value chain*;
 - transportation: is no longer an infrastructure development problem; *flow of containers*;
 - BIM: role of ICT in 'project life cycle';
 - concrete placing technology; self compacting concrete; slurry concept.
 - sustainable infrastructure, green building, etc.: applying alternative approach of planning, integrating different knowledge & expertise; multi disciplinarily researches.

Closing Remarks – The Importance of Knowledge & Innovation(2/2)







Epilogue



'Every morning in Africa, a gazelle wakes up, it knows it must outrun the fastest lion or it will be killed. Every morning in Africa, a lion wakes up. It knows it must run faster than the slowest gazelle, or it will starve. It doesn't matter whether you're the lion or a gazelle-when the sun comes up, you'd better be running'



THANK YOU



Prologue

'There is no such thing - as the favourable wind - for those who do not know where to go'

(Lucius Annaeus Seneca, 5th BC)